

Message Text

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FM USMISSION NATO

TO SECSTATE WASHDC 5814

INFO ALL NATO CAPITALS

AMEMBASSY BELGRADE

USMISSION GENEVA

AMEMBASSY MOSCOW

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BRUSSELS ALSO USEEC

PARIS ALSO USOECD

BELGRAD FOR USDEL CSCE

E.O. 11652:GDS

TAGS: EGEN, EEWT, CSCE, NATO, ECE, SENV, XH

SUBJECT: ECONADS: CSCE BASKET II EXPERTS MEETING

REFS: A. USNATO 8123(NOTAL); B.STATE 213890(NOTAL);

C. STATE 208943(NOTAL); D. USNATO 8582(NOTAL)

SUMMARY: SEPT 8 CSCE BASKET II EXPERTS MEETING
REVEALED CONTINUING GENERAL CONSENSUS ON ISSUES AND
COVERED LITTLE NEW TERRITORY. IN GENERAL,
DISCUSSION OF AGENDA ITEMS INVOLVED REITERATION
OF POSITIONS OUTLINED EARLIER AND UPDATING OF
PREVIOUSLY PROVIDED INFORMATION. FRENCH MADE
LOW KEY PRO FORMA INTERVENTION OPPOSING
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COORDINATION OF ALLIED POSITIONS, AS IF "FOR THE
RECORD ONLY". ONLY ENVIRONMENT ISSUES PROVOKED
HEATED DISCUSSIONS, DUE CHIEFLY TO TURKISH
INTRANSIGENCE ON BLACK SEA PROPOSAL. DETAILED
TACTICAL DISCUSSION WAS DEFERRED TO CONSULTATIONS AT
GENEVA (ECE/SAEP) AND BELGRADE. DETAILS
BELOW ARE KEYED TO AGENDA TRANSMITTED REF A.

END SUMMARY.

1. BACKGROUND TOPICS AND THEMES:

---A). ECONOMIC/COMMERCIAL INFORMATION: US REP PROVIDED SUMMARY OF REPLIES TO CSCE COMMISSION QUESTIONNAIRE ON THIS TOPIC AND DELEGATES EXPRESSED INTEREST IN FURTHER DETAILS. FRG REP (GREWLICH) REPORTED ON SIMILAR GERMAN EXERCISE AND SAID RESULTS WOULD BE AVAILABLE ABOUT SEPT. 15. UK REP (REEVES) INDICATED THAT A UK PAPER ON INFORMATION AVAILABILITY WAS EXPECTED SHORTLY. EXPERTS FOUND LITTLE OR NO CHANGE IN INFORMATION AVAILABILITY FROM WP COUNTRIES.

---B). BUSINESS CONDITIONS AND FACILITIES: US REP AGAIN REPORTED ON COMMISSION QUESTIONNAIRE RESULTS. EXPERTS NOTED NO SIGNIFICANT IMPROVEMENT AND NORWEGIAN REP (OSTERN) EMPHASIZED PROBLEMS EXPERIENCED BY SMALL/MEDIUM SIZED FIRMS.

---C). DUMPING NTB'S RECIPROCITY: US REP COMMENTED ON DUMPING PER INSTRUCTIONS IN REF. B. DELEGATES NOTED THESE BUT HAD NO DETAILED COMMENTS BEYOND GENERAL ACCEPTANCE OF DIRECTORATE DOCUMENT ED/EC/77/58.

2. POSSIBLE ISSUES AT BELGRADE:

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---A). BREZHNEV PROPOSALS: CANADIAN REP (CHISTOFF) ASKED FOR COMMENTS ON SOV/EE INTENTIONS AT BELGRADE NOTING THEY HAD NO INFORMATION BEYOND GENERAL SATISFACTION WITH RESULTS OF ECE PLENARY EXPRESSED BY POLES IN MAY. UK REP (REEVES) SAID THAT SOVIETS AND GDR STATED IN BILATERALS THAT THE PROPOSALS WILL BE RAISED IN REVIEW OF IMPLEMENTATION BUT GAVE NO FURTHER INDICATION OF EASTERN INTENTIONS. US REP INDICATED WE HAVE NO ADDITIONAL INFORMATION AND NOTED US AGREEMENT WITH FRG SUGGESTION THAT QUESTION OF ALLIED RESPONSE TO BREZHNEV PROPOSALS NEEDS FURTHER DISCUSSION (REF B). DELEGATES AGREED THAT REFERENCE TO ECE RESOLUTION XXXII (1) COULD BE ADEQUATE RESPONSE TO THIS ISSUE. (FYI - IN SPITE OF FLURRY OF QUESTIONS AT RECEPTION PREVIOUS EVENING FROM VARIOUS EC-9 EXPERTS CONCERNING US ATTITUDE TOWARDS A POSSIBLE ENERGY CONFERENCE (BRUSSELS 11053, NOTAL), ISSUE AS SUCH DID NOT ARISE DURING ECONADS MEETING).

---B) EE CHARGES OF WESTERN BASKETII FAILURES: U.S. REP OPENED DISCUSSION WITH SUGGESTION THAT GENERAL ALLIED RESPONSE COULD ADDRESS WIDE DISPARITY BETWEEN OUR

OVERALL CONFORMITY AND EASTERN FAILURES. PARALLELLING
POSITIONS IN SEPT 7 POLADS MEETING (REF D), SEVERAL
DELEGATES AGREED WITH THIS VIEW BUT CHOSE NOT TO COMMENT
ON INDIVIDUAL ISSUES. ON INDUSTRIAL COOPERATION,
UK SAID RESPONSE SHOULD REFER TO WESTERN SITUATION,
I.E. GOVERNMENTS CAN ONLY HELP TO CREATE FAVORABLE
CLIMATE BUT IT IS UP TO INDIVIDUAL FIRMS TO DECIDE WHETHER
COOPERATION IS PROFITABLE.

---C) SUB-REGIONAL COOPERATION: GREEK REP (FRANGOULIS)
REPORTED ON DISCUSSIONS AMONG 5 NATO, WP, AND
MNA NATIONS REGARDING BALKAN COOPERATION. IT WAS

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NOT EXPECTED THAT THE SUBJECT WOULD ARISE IN BELGRADE,
OTHER THAN TO INFORM DELEGATES ABOUT THE DISCUSSIONS.
FRG REP (KUPFER) REPORTED IN SIMILAR VEIN ON
REGIONAL APPROACH TO DANUBE POLLUTION PROBLEM.
WHILE NOT YET CLEAR WHAT RESULTS OF THESE NEGOTIATIONS
MIGHT BRING, THOUGHT WAS BEING GIVEN TO SOME FORM OF
CONVENTION.

---D) NORTH/SOUTH: UK REP REPORTED ON APPROACH
AGREED AMONG THE NINE, I.E. INDIVIDUAL DELEGATIONS
WOULD COMMENT ON DEVELOPMENTS ISSUES IN OPENING
STATEMENTS. THEY WOULD NOT TAKE INITIATIVE TO RAISE
THESE ISSUES, BUT WHEN RAISED, PRESIDENCY COUNTRY WOULD

INTERVENE TO POINT OUT EC ROLE IN NORTH/SOUTH AND
POINT TO WEAKNESSES IN SOV/EE AID AND TRADE RELATIONS
WITH LDCS. TURKISH REP (KARACA) STRESSED THAT ANY
DISCUSSION OF NORTH-SOUTH SHOULD TAKE INTO ACCOUNT
FINAL ACT RECOGNITION THAT THERE ARE EUROPEAN LDC'S.
FURTHER DISCUSSION TOUCHED ON SUMMIT STATEMENTS CALLING
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FOR EASTERN INVOLVEMENT IN DEVELOPMENT AND INTERNATIONAL
ECONOMY BUT EXPERTS GENERALLY AGREED THAT IMF PARTICIPA-
TION SHOULD NOT BE RAISED AT BELGRADE.

---F) MIGRANT LABOR: DELEGATES FELT THIS ISSUE MIGHT
BE RAISED AT BELGRADE BY THE EAST IN ATTEMPT TO MUDDY
THE WATERS. SEVERAL DELEGATES (TURKEY, ITALY, GREECE)
FELT THAT SPECIFICS OF THIS ISSUE ARE ONLY APPROPRIATE
FOR BILATERAL DISCUSSIONS, NOT BELGRADE. IT WAS AGREED
ALLIES SHOULD ATTEMPT TO DEVELOP FURTHER INFORMATION
ON MIGRANT WORKERS IN THE EAST, E.G. ALGERIANS IN
THE GDR, FOR POSSIBLE COUNTER-ARGUMENTS. NO
SPECIFIC COMMITMENTS WERE MADE BY ANY MEMBER, HOWEVER,
TO PROVIDE THIS INFORMATION. FURTHER CONSIDERATION
SHOULD BE GIVEN TO COUNTER-ARGUMENT THAT EASTERN FAILURE
TO PERMIT WORKERS FULL MOBILITY WITH RESPECT TO JOBS WAS
A MORE FUNDAMENTAL PROBLEM.

3. NEW PROPOSALS: INITIAL DISCUSSION OF BASKET II
PROPOSALS UNDER THIS AGENDA ITEM WAS RATHER CURSORY.
FOR DETAILED DISCUSSION UNDER FINAL AGENDA TOPIC, SEE
PARA 6.

4. ENVIRONMENT: NORWEGIAN REP (GRAHMA) AT FIRST
AGREED TO DELETION OF AIR POLLUTION FROM THE LIST OF
POSSIBLE NEW PROPOSALS FOR SUBMISSION AT BELGRADE
SINCE SUCH DISCUSSION COULD PREJUDGE DECISION ON A
POSSIBLE HIGH LEVEL MEETING BY THE ECE 33RD SESSION.
TURKEY, HOWEVER, INSISTED DURING EXTENDED DISCUSSION
THAT ITS PROPOSAL ON BLACK SEA POLLUTION REMAIN A
POSSIBLE TOPIC (EVEN IF NOTED IN ECONADS CHAIRMAN'S
REPORT ON THIS MEETING THAT IT WAS PROPOSED BY ONLY
ONE COUNTRY). IN LIGHT OF TURKISH INTRANSIGENCE,
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NORWAY RESERVED ITS RIGHT TO ADD AIR POLLUTION TO
LIST IN ORDER TO GIVE LIST BALANCE IN ENVIRONMENT
AREA, SINCE MARINE POLLUTION IN BLACK SEA INVOLVES

ONLY A SUBREGION OF THE ECE. TURKEY STRESSED
IT WANTS TO RAISE BLACK SEA POLLUTION QUESTION
AT BELGRADE ONLY TO PUT PREASSURE ON ITS
NEIGHBORS TO DO SOMETHING IN ECE FORUM. DELEGATES
AGREED THAT ALLIED RESPONSE TO RAISING OF BREZHNEV
PROPOSALS SHOULD POINT TO ECE RESOLUTION XXXII(1),
AS ONE POSSIBLE RESPONSE. DELEGATES ALSO AGREED
THAT BLACK SEA TOPIC WOULD, IF RAISED, ONLY BE IN CONTEXT
OF FINAL ACT PROVISIONS ON ENVIRONMENT AND NOT IN
RESPONSE TO BREZHNEV PROPOSALS.

5. ON SEPT 19-21 MEETING OF ECE SENIOR ADVISORS
ON ENVIRONMENTAL PROBLEMS (SAEP), THERE
WAS LITTLE SUBSTANTIVE DISCUSSION OF POTENTIAL TOPICS
FOR POSSIBLE HIGH-LEVEL MEETING. U.S. REVIEWED
POSITION AS OUTLINED IN REFTEL C. OTHER DELEGATES
REFERRED TO THEIR COUNTRY'S LETTERS TO ECE EXECUTIVE
SECRETARY STANOVICH FOR THEIR POSITION ON POTENTIAL
TOPICS. AS AT SEPT. 5 ECE WESTERN CAUCUS (GENEVA 7618,
NOTAL) NORWAY (GRAHAM) CALLED FOR AGREEMENT BY BASKET
II EXPERTS THAT SAEP SHOULD ESTABLISH TASK FORCES
ON VARIOUS POTENTIAL AGENDA ITEMS FOR HIGH LEVEL
MEETING. INITIAL DUTCH AND FRG REACTION WAS SKEPTICAL
AND THOSE REPS RAISED SEVERAL POTENTIAL ADVERSE
ASPECTS OF NORWEGIAN SUGGESTION. EXPERTS
AGREED IT WOULD BE INAPPROPRIATE FOR ECONADS TO
ADVISE SAEP ON THIS AND FURTHER DISCUSSION WAS
DEFERRED TO GENEVA.

6. ON THE FINAL AGENDA ITEM RELATING TO STRATEGY,
INCLUDING METHOD OF INTRODUCTION, TIMING AND

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PRIORITY, NEW PROPOSALS, THE U.K. STATED THAT TIMING AND METHOD WOULD OF NECESSITY HAVE TO BE LEFT TO BELGRADE. WITH RESPECT TO PRIORITIES IT WAS AGREED BY THE DELEGATES THAT THE NATO ECONOMIC DIRECTORATE SHOULD DRAW UP A NEW CONSOLIDATED LIST OF PROPOSALS, INCLUDING THOSE IN PP 4 AND 5 OF THE ANNEX TO CM(77)29 (FINAL), AS REFINED BY THE PRESENT DISCUSSION, ALONG WITH THE REVISIONS AND ADDITIONS TO THESE PROPOSALS AGREED AMONG EC-9 (USNATO 863 AND 8647, NOTAL) AND CIRCULATED AT SEPT. 7 POLADS MEETING. IT WAS AGREED, ALTHOUGH WITH RESERVATIONS ON THE PART OF SOME DELEGATIONS, TO MAINTAIN TWO CATEGORIES OF PROPOSALS: THOSE TO BE ACTIVELY PURSUED (WHICH THE U.S. REP REITERATED SHOULD BE KEPT TO AN ESSENTIAL MINIMUM) AND THOSE OF LESSER IMPORTANCE TO BE RETAINED AND POSSIBLY USED FOR TACTICAL PURPOSES. THE DIRECTORATE REPORT IS TO EXPECTED AVAILABLE BY SEPT. 14 AND WILL BE OPEN FOR COMMENT AND REVISION. THE U.S. REITERATED CONFIDENTIAL

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ITS INTEREST THAT PROPOSAL (B II, 1(B) OF C-M(77)29 (FINAL) ON THE GRANTING OF MULTIPLE ENTRY-EXIT VISAS TO "RESIDENT" FOREIGN BUSINESSMEN BE RETAINED IN ADDITION TO THE BELGAIN PROPOSAL TO FACILITATE ALL ASPECTS RELATING TO THE ENTRY AND WORKING CONDITIONS OF FOREIGN LABOR.

7. COMMENT: BASKET II MEETING WAS WELL ATTENDED BY EXPERTS FROM ALLIED CAPITALS. MOST DELEGATES HOWEVER, APPEARED RELUCTANT TO BECOME DEEPLY INVOLVED ON ISSUES AND DISCUSSIONS CENTERED HEAVILY ON REPETITION OF EARLIER POSITION STATEMENT AND UPDATING OF PREVIOUSLY PROVIDED INFORMATION. AS IF ONLY FOR THE RECORD, FRENCH REP RECALLED THAT NATO DOCUMENTATION ON PREPARATIONS FOR BELGRADE WERE ONLY FOR "REFERENCE" OF MEMBER GOVERNMENTS AND DID NOT REQUIRE COORDINATION OF ALLIED POSITIONS. AS IN SEPT. 7 POLADS CSCE EXPERTS MEETING (REF D), FRENCH DID NOT ATTEMPT TO IMPEDE CONSENSUS. MEETING REFLECTED CONTINUING ALLIED CONSENSUS IN OVERALL APPROACH AND GENERAL DESIRE TO LEAVE DETAILS AND TACTICAL APPROACH TO WESTERN/NATO CAUCUSES AT SAEP AND BELGRADE. END COMMENT. BENNETT

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